BILL NO. G-73-09-14

GENERAL ORDINANCE NO. G- 26-73

An Ordinance amending Sections 3 and 14 of the Zoning Ordinance of the City of Fort Wayne, Indiana, pertaining to the definitions of Group Homes and Half-Way Houses and for their location in certain districts as permitted uses.

WHEREAS, over the past several years the City of Fort Wayne, and other cities throughout the country, have begun to experience the growth of a new type of care facility called the group home; and,

WHEREAS, this growth is a recognition that some persons who are categorized as physically, mentally or socially handicapped are not best served by the process of institutionalization and their potential for rehabilitation and ultimate return to the community as self-sufficient, productive members of society is greatly enhanced by placing them in a temporary residential group facility in a residential environment; and,

WHEREAS, the current zoning ordinance of the City of Fort Wayne makes no provision for such uses as permitted or otherwise, except as contingent or special uses at the discretion of the Board of Zoning Appeals, and this seriously and adversely affects the planning, development, and operation of these group care facilities, contrary to the purpose of the zoning ordinance which is to promote and not hinder the public health, safety, comfort, morals, convenience, and general public welfare; and,

WHEREAS, this situation should be remedied by amending the Zoning Ordinance to define Group Homes and Half-Way Houses and by providing for them as permitted uses in certain limited residential areas.

NOW, THEREFORE, BE IT ORDAINED BY THE COMMON COUNCIL OF THE CITY OF FORT WAYNE. INDIANA.

SECTION 1. Section 3 of Chapter 36 of the Municipal Code of the City of Fort Wayne, Indiana, 1946, as amended by General Ordinance No. 2836 and subsequent amendments, is hereby amended by adding thereto the following:

Section 3. Definitions.

- (61) Extended Group Home A facility located in a residential community providing shelter and/or rehabilitation for from seven (7) to fourteen (14) children under the age of eighteen (18) years, referred by a governmental body or duly licensed social service agency, who for various reasons cannot reside in their family home. Twenty-four hour adult supervision is mandatory and professional supervision and consultation is available to both child care staff and children. The purpose of this type of facility is to provide a service for the child who does not need the structure of an institution in that he does not present a threat to the community, yet is not a foster home candidate. The goal of the service is to return home, other placement or emancipation, depending upon the age of the child and the circumstances of his family.
- (62) Half-Way House A resident facility for sixteen (16) or less persons eighteen (18) years of age or older, referred by a governmental body or duly licensed social service agency, which provides short-term rehabilitative services in a transitional environment, to persons who are physically, emotionally or socially handicapped. The goal of the service is to aid the individual's successful re-entry into the community as an independent and a productive member.
- (63) Limited Group Home A facility located in a residential community providing shelter and/or rehabilitation for six (6) or less children under the age of eighteen (18) years, referred by a governmental body or duly licensed social service agency, who for verlous reasons cannot reside in their family home. Twenty-four hour adult supervision is mandatory and professional supervision and consultation is available to both child care staff and children. The purpose of this type of facility is to provide a service for the child who does not need the structure of an institution in that he does not present a threat to the community, yet is not a foster home candidate. The goal of the service is to return home, other placement or emancipation, depending upon the age of the child and the circumstances of his family.

SECTION 2. Section 14 of Chapter 36 of the Municipal Code of the City of Fort Wayne, Indiana, 1946, as amended by General Ordinance No. 2836 and subsequent amendments, is hereby amended by adding thereto the following:

Section 14. Permitted Uses - Specified Districts.

- A. "R1" District One Family Residence.
 - (1) One Family Dwelling.
 - (2) Public Park or Recreation Area.
 - Church, Public or Parochial Primary or Secondary School, including attached or free standing announcement or bulletin board, not exceeding 24 square feet in area.
 - (4) Home Occupation.
 - (5) Limited Group Home, if its location is first approved by the Board following a public hearing.

- (6) Day Nursery, if its location is first approved by the Board following a public hearing.
- (7) Accessory Building and Use.
- (8) Name Plate or Sign One per dwelling unit not exceeding 1 square foot in area; unlighted signs not exceeding 12 square feet in area pertaining to sale or rental of property on which located.
- B. "R2" District Two Family Residence.
 - (1) All uses permitted in the "RI" District, Plus:
 - (2) Two Family Dwelling.
 - (3) Day Nursery
 - (4) Limited Group Home.
 - (5) Extended Group Home, if its location is first approved by the Board following a public hearing.
 - (6) Half-Way House, if its location is first approved by the Board following a public hearing.
 - (7) Accessory Building and Use.
- C. "R3" District Multiple Family Residence.
 - (1) All Uses Permitted in the "R2" District, Plus:
 - (2) Multiple Family Dwelling.
 - (3) Apartment Hotel.
 - (4) Day Nursery, Tourist Home, Lodging Home.
 - (5) Nursing Home or Rest Home.
 - (6) Non-Profit Private Club.
 - (7) Mortuary.
 - (8) Extended Group Homes.
 - (9) Half-Way House.
 - (10) Office or Studio, if its location is first approved by the Board following a public hearing.
 - (11) Accessory Building and Use.

SECTION 3. If any part, parts, section, sections, provision, clause or portion of this Ordinance shall be adjudged invalid or unconstitutional, such invalidity or unconstitutionality shall not affect the validity or constitutionality of this Ordinance as a whole or of any other part, section,

-4-

clause, provision, or portion of this Ordinance.

SECTION 4. This Ordinance shall be in full force and effect from and after its passage, approval by the Mayor, and legal publication thereof.

Counci Iman

APPROVED AS TO FORM AND LEGALITY,

STEV AND STANSAND

Read the first time in full and on motion by	
Jalarico, and duly adopted, read the	second time by title and referred
to the Committee on Regulations	(and the City Plan
Commission for recommendation) and Public Hearing	to be held after due legal notice,
at the Council Chambers, City-County Building, For	rt Wayne, Indiana, on,
the day of	, 197, at
o'clock P.M., E.S.T.	01 01 154
Date: 9-1/-73	CITY CLERK WILLEMAN
Read the third time in full and on motion by	
seconded by / Schmitt , and do	aly adopted, placed on its passage.
Passed (HOST) by the following vote:	
ayes <u>6</u> , nays 2 , abstainei	, ABSENTto-wit:
BURNS · L	
HINGA	
KRAUS	_A_
MOSES	
NUCKOLS	
SCHMIDT, D.	
SCHMIDT, V.	
STIER	Particular de la constante de
TALARICO	
DATE: 10/23/73	CITY CLERK
Passed and adopted by the Common Council of t	he City of Fort Wayne, Indiana,
as (Zoning Map) (General) (Annexation) (Special) (Appropriation) Ordinance
(Resolution) No. 10-26-73 on the 23	and day of October, 1973.
ATTEST: (SEAL)	Winfuld C Mins JR
CITY CLERK	PRESIDING OFFICER
Presented by me to the Mayor of the City of 1	
day of October, 197 A	at the hour of
M.,E.S.T.	, do one non of
-	Much la Matin
2//	CITY CLERK
Approved and signed by me this Mod day of	-
at the hour of 3'M o'clock V. M., E.S.T	
-	MAYOR THE SELECT

RESOLUTION OF ZONING ORDINANCE TEXT AMENDMENT RECOMMENDATION

WHEREAS, the Common Council of the City of Fort Wayne, Indiana, on September 11, 1973, referred a proposed zoning text amendment to the City Plan Commission which proposed ordinance was designated as Bill No. G-73-09-14; and,

WHEREAS, the required notice of public hearing on such proposed ordinance has been published as required by law; and,

WHEREAS, the City Plan Commission conducted a public hearing on such proposed ordinance on October 15, 1973;

NOW THEREFORE, BE IT RESOLVED that the City Plan Commission does hereby recommend that such proposed ordinance DO PASS for the reasons that a need has been shown for the Text of the Zoning Ordinance to be amended and the amendment will be in the best interest of and benefit to the City of Fort Wayne;

BE IT FURTHER RESOLVED that the Secretary is hereby directed to present a copy of this resolution to the Common Council at its next regular meeting.

This is to certify that the above is a true and exact copy of a resolution adopted at the meeting of the Fort Wayne City Plan Commission held October 15, 1973.

Certified and signed this 18th day of October, 1973.

Gretchen Wiegel

Bill No	G-73-09-14
BIII NO.	REPORT OF THE COMMITTEE ONREGULATIONS
We, your	Committee on Regulations to whom was referred an Ordinance
	Amending Sections 3 and 14 of the Zoning Ordinance of the City
	of Fort Wayne, Indiana, pertaining to the definitions of Group
	Homes and Half-Way Houses and for their location in certain districts
	as permitted uses.
,	
have had	said Ordinance under consideration and beg leave to report back to the Common
Council	that said Ordinance PASS.
	John Nuckols - Chairman John Juckol
	Vivian G. Schmidt - Vice-Chairman Thingson H. Schmids
	William T. Hinga William T Kinga
	Paul M. Burns
	Donald J. Schmidt
	DATE 0.33 CONCURRED IN CHARLES W. WESTERMAN, CITY CLERK

ROBERT E. MEYERS

JUVENILE DIVISION ALLEN SUPERIOR COURT

TELEPHONE:

WILLIAM A. BERNING

ALLEN COUNTY COURTHOUSE FORT WAYNE, INDIANA 46802 October 15, 1973 (219) 423-7153
PROBATION DEPARTMENT
(219) 423-7541

SHERRILL WM. COLVIN

KENNETH E. WATSON CHIEF PROBATION OFFICER

LT. JAMES QUINN

City Planning Commission City Hall Fort Wayne, Indiana

Re: Group Homes for Juveniles

TO WHOM IT MAY CONCERN:

It has come to my attention that an ordinance regarding group homes is being formulated. Group homes for juveniles in our community are an important part of the total treatment program being utilized by our Probation Department under the juvenile court system. Establishment of group homes in our own community enable us to use community resources and keep the child in closer contact with the family to which he will eventually return.

I further urge that your ordinance allow group homes to be placed in residential areas similar to that of his or her natural home.

Sincerely,

Robert & Wevers, Fidge

REM - AT.



FORT WAYNE,

FORT WAYNE STATE HOSPITAL AND TRAINING CENTER 801 EAST STATE BOULEVARD PHONE AREA CODE 219—484-6621

October 15, 1973

City Planning Commission Room 800 City-County Building Fort Wayne, Indiana

Dear Sirs:

The staff of the Fort Wayne State Hospital and Training Center is very much interested in the ordinance being considered by the City Council which will establish zoning regulations for group homes. We believe that such an ordinance will support agency work in behalf of people who need homes and who are unable to provide entirely for themselves. On the other hand a zoning regulation should establish standards that will protect the people and enterprises already in existance in the various sections of the city.

The Fort Wayne State Hospital and Training Center has had a flourishing family care program for fifteen years. Most of the scores of people served through this program have lived in Fort Wayne. The reactions of the neighbors among whom our clients have lived have been uniformly positive. In fact every home used has led other people in the neighborhood to ask about how they might also participate in the program. Our experience leads us to believe that the impact of these services on the immediate neighborhood is good. From the standpoint of community-wide impact, it would be hard to exaggerate the value derived.

We wish to join the other agencies of $\mbox{\sc Fort}$ Wayne in support of the proposed zoning ordinance.

Yours truly, In A Abon mone, Ed D.

Ora R. Ackerman, Ed. D. Superintendent

City Planning Commission City-County Building Fort Wayne, Indiana

Re: Group Treatment Homes

Dear Sirs:

I am certainly in favor of giving young people living in a group home setting - having the advantage of a "good neighborhood" atmosphere. I see no impediments to having such a group home in my neighborhood (I have lived next door to one since it opened). Such homes properly supervised are no different than an individual family dwelling - in fact in many cases, the people are more restricted than the average family with several children, who run and play all around the neighborhood and sometimes can be destructive.

(Mrs.) Anna E. Howeth

1322 W. Washington Boulevard Fort Wayne. Indiana 46804

Cuma & Haweth

The Bepartment of Jublic Welfare of Allen County

606 SOUTH CALHOUN STREET FORT WAYNE, INDIANA 46802

JOHN E. HEINY DIRECTOR PHONE: 423-1641

October 15, 1973

City Plan Commission City-County Building 1 Main Street Fort Wayne, Indiana, 46802

Gentlemen:

The Department of Public Welfare has used the various group homes already located in the residential neighborhoods of the City, and has found that the children under our supervision had been well received in the neighborhoods where they were placed.

It is believed than an ordinance establishing further group homes in residential areas is a necessary one, and that next to a foster home, a group home is a more realistic placement for children than an institution.

Sincerely.

John E. Heiny Director

(Miss) Anne Doran

Social Service Coordinator

AD:kd

MENTAL HEALTH CENTER AT FORT WAYNE, INC.

227 E. Washington Blvd. : : Telephone 219/422-4776 FORT WAYNE, INDIANA 46802

ROBERT L. GREENLEE, M. D. EXECUTIVE DIRECTOR DIRECTOR, CHILDREN'S DIVISION RICHARD W. NOEL, A. C. S. W. Administrator HERBERT P. TRIER, M. D. DIRECTOR, ADULT DIVISION

October 15, 1973

To: The City Plan Commission

We are writing in support of the amendment to the Zoning Ordinance which defines group homes and allows them in R 1, 2, and 3 areas.

Giving help to emotionally and mentally handicapped people can not be as effectively done in large distant institutions as in community settings. Increasingly, help of this kind is being furnished in small group homes. The Mental Health Center operates three of these for youngsters with emotional problems and one for young adults returning to the community from the State psychiatric hospital. It is imparative for successful treatment that these homes be in residential neighborhoods. Transient, unstable neighborhoods or neighborhoods with business and industry do not provide the kind of environment in which these individuals can resolve problems and grow into normal functioning, contributing citizens. This kind of growth requires as "normal" an environment as can be provided.

We appreciate your consideration of this amendment and ask for your approval.

Sincerely yours,

Richard W. Noel, ACSW Administration

Robert L. Greenlee, M.D.

Executive Director

RWN:ckv





YOUTH SERVICES BUREAU of allen county, inc. 2211 south calhoun street 219-745-4901 fort wayne, indiana 46804

October 12, 1973

Mr. Richard S. Wanush Senior Planner Department of City Planning 1 East Main Street Fort Wayne, Indiana 46802

Dear Mr. Wanush:

This letter is to share with you our ideas and feelings related to the necessity for group homes in the Fort Wayne area. As an agency which deals primarily with delinquency prevention efforts, diversion of youth from the justice system, and the many problems faced by youth and their families in Allen County, we cannot overemphasize the need for more group homes for troubled and troublesome adolescents.

The treatment of youth in residential group settings is a pressing need, as exemplified by local and national studies and reports dealing with effective treatment programs. There is a national trend away from traditional institutionalization of problem youth, and the decentralization of treatment programs to the neighborhood level. There are many reasons for this. Youth are able to grow and develop in settings which are not isolated from the community.

I heard a comment at the time Brotherhood House was having zoning difficulties. There seemed to be some fear that residents would not consent to troublesome youth living in their neighborhood. In talking with several of the residents who live near Brotherhood House, however, most weren't aware that it was a group treatment home, and all of them said they experienced no difficulties with them. Group homes provide a great public service in the treatment and eventual return to the community of youth, and serves to further reduce rates of juvenile delinquency.

We expect that, in the near future, there will be more group homes developing in the City to deal with the growing needs. For that reason, we feel it is imperative that zoning ordinances be revised to include group homes in the R1, R2, or R3 classifications. This would avoid the problems encountered in the past, and allow for planned implementation of group home facilities.

Very truly yours,

David A. Lambert Executive Director



FAMILY AND CHILDREN'S SERVICES



2424 FAIRFIELD AVENUE FORT WAYNE, INDIANA 46807 PHONE 744-4326 October 12, 1973

Fort Wayne City Planning Commission 8th Floor City-County Bldg. Fort Wayne. Indiana 46802

Re: Ordinance Amendment

Dear Commission Members:

Family and Children's Services wishes to take this opportunity to strongly endorse an amendment to existing ordinances both permitting and encouraging locating Group Homes in Residential One (1), Two (2), and Three (3) areas.

Group Homes of several kinds are essential for providing adequate services to many youth of our community. Receiving help locally is a strong current trend with some states having time schedules established for elimination of large state facilities that have not done an adequate job of rehabilitation of the youth placed or kept there for varying periods of time. In fact, some such facilities have become delinquency training centers.

Adequate treatment resources are important for obtaining and maintaining measurable results. Our local approach to a regional correctional concept also reflects this needed modification.

Working with the parents who have been a primary world for many delinquent adolescents is facilitated with group homes located near to where these young adults will be returned for ongoing living arrangements.

"Providing Strength To Families Under Stress" is one of our Family Service Association of America by-lines. This national standards-setting agency (F.S.A.A.) also endorses adequate group homes located within communities.

Sincerely,

Norman Hanson, NSW, ACSW
Executive Director

cc: John Mauff, FSAA

Norman J, Hanson, ACSW EXECUTIVE DIRECTOR

NH:nks

Paul E. Blackstone, ACSW DIRECTOR OF COUNSELING SERVICES

Mental Health Association

in Indiana and Allen County

Foellinger Center --- 227 East Washington FORT WAYNE, INDIANA 46802

Ruth Anne Sprunger, Executive Director

Phone (219) 422-4776

October 11, 1973

City Planning Commission City-County Building One Main Street Ft. Wayne, Indiana 46802

Gentlemen:

We have studied the proposal to ammend the Zoning Ordinance of the City of Fort Wayne pertaining to the establishment of group homes and half way houses in R. 1, R. 2, and R. 3 areas. We support the ordinance as a means of providing for the rehabilitation and treatment of the physically, emotionally and socially handicapped as an alternative to institutional care and we would encourage very strongly its passage.

Thank you for your consideration.

Sincerely,

Ruth Anne Sprunger

Ruth Anne Sprunger Executive Director

RAS:rar

October 12, 1973

The City Planning Commission City County Bldg. 1 Main Street Fort Wayne, Indiana 46802

Gentlemen:

This letter is in support of the ordinance which is before you on behalf of Group Homes. From the point of view of the Allen County Council on Aging, this is an ordinance which will be very helpful in establishing priorities for work in neighborhood centers. At the present time there are no Group Homes for the elderly. However, we recognize that the experience in other communities has been that there will be Group Homes sometime in the near future in the City of Fort Wayne. We believe that this kind of neighborhood setting for a group will be extremely helpful and the work that must be done to give these individuals an opportunity to live as normal people in society.

I am sure there will be questions raised as to what it means to put a Group Home in a residential setting. Having worked elsewhere on settings where there were Group Homes, I can state that I have seen some very helpful results to both a community and to those children and older people who were in Group Homes.

I trust that there will be sufficient support within the Planning Commission to pass this necessary ordinance.

Sincerely yours,

A. Greig Ritchie Executive Director

AGR/m1



ALLEN COUNTY Association for the Retarded, Inc.

- EXECUTIVE OFFICES (219) 744-3324

FORT WAYNE, INDIANA 46807

October 15, 1973

City Planning Commission Fort Wayne, Indiana

To Whom It May Concern:

The mentally retarded in increasingly large numbers have been included in special education classes in the public schools. In addition, community based centers, such as the Johnny Appleseed Center, has helped to provide needed education and training through the development of preschool programs, sheltered workshop programs, and vocational training programs. These programs have done much to help adult retardates to become intrical and productive members of our society.

Yet, there has remained one glaring lack in normalized services for the retarded. Namely, the lack of adequate residential facilities for those individuals who for one reason or another cannot be cared for in their own natural homes and for whom normalization indicates the desirability of living in another setting. Residential care is not viewed merely as a last resort or terminal measure for only the most severely handicapped mentally retarded citizens. Rather it is seen as an intrical part of the treatment program for every mentally retarded citizen who needs it.

Normalization has helped us to define more clearly the basic rights of the mentally retarded. Among these rights are the rights to live a normal or nearly normal life in the community. The right to use community facilities to meet one's needs and to provide for one's happiness. The right to become a productive and contributing member of society and the right not to be isolated from one's family and community without due cause. Finally, it has led us to speak of the right of the mentally retarded person to life, liberty and the pursuit of happiness which is the birthright of every member of our society. But our belief in the rights of the mentally retarded carries with it the necessity of a commitment to change those things which hinder or restrict these rights. A belief in the right of the mentally retarded person to a normalized life among his fellow citizens in his own community requires a commitment on our part to see that appropriate residential services are available to him.

DEFICERS AND DIRECTORS PHILIP TERRILL Frendent	JAMES LASSUS	ALAN D. RICHARDS, M.D.	TRACY LITTLE	JAMES T. AUSTIN Executive Director
MRS. ERROL HOUK President-Efect	P, MICHAEL MILLER	MRS. SAMUEL GLADDING	WILLIAM KEMP	MICHAEL H. JOYCE
ROBERT CHRISTEN Tressurer	MRS. FRED HOLT	STERLING R. MACER	ROBERT PION	FRED MERIWETHER
MRS. HDMER KIPLING Secretary	LEO R. CASSO	MRS. HENRY SANOKUHLER	PAUL PETERINK	MRS, JERRY HARMS

LEN COUNTY ASSOCIATION FOR THE RETARDED, INC.

On behalf of the Board of Director's and it's staff to develop a comprehensive system of community based residential services to meet the needs of the mentally retarded citizens of Allen County, it is our hope that you will amend the Zoning Ordinance to include group homes as proposed.

Sincerely,

A. H. Dulle, Executive Director

Allen County Association for the Retarded, Inc.

AHD/s

cc: Linda Houk, President Board of Directors Multiple Modality 9 Treatment Program

October 15, 1973

MEMBER UNITS

DRUG ABUSE COUNSELING CLINIC OUTPATIENT & CENTRAL INTAKE 227 E. WASHINGTON BLVD. 743-0011

LLEN COUNTY DRUG TREATMENT CENTER
INTENSIVE RESIDENTIAL DRUG REHABILITATION
301 W. SUPERIOR
743-7357

SUMMIT HOUSE TREATMENT CENTER OUTPATIENT COUNSELING - METHADONE 114 W. WASHINGTON BLVD. 423-3419

TCHBDARD, INC. 24 HOUR EMERGENCY HOT LINE DROP-IN CENTER 1012 BROADWAY 742-7333

IADAC INFORMATION & ADMINISTRATION 227 E. WASHINGTON BLVD. 743-00(1

City Planning Commission 8th Floor City-County Building Fort Wayne, Indiana

Dear Sirs:

An ordinance defining group homes as permitted use has been needed for the past few years. The increasing development of group homes during this time plus the planned increase to come, points up the timeliness of this ordinance. The Child Care Study will release its report in November 1973 recommending the development of a continum of group homes offering a continum of treatment.

The group home as a viable treatment alternative is an established fact, and in our community it is a here-and-now reality. These homes serve to temporarily remove the resident from an untenable home environment and place them in a model learning and therapeutic environment. The group home also serves as a re-entry environment. The concept of providing care without severing community ties and providing a home type atmosphere in a neighborhood setting are vital aspects of treatment in a group home.

Brotherhood House is such a group home. There are many neighbors who actively participate in programs run by Brotherhood House. In 1973, a Zoning Board hearing was held to obtain a variance to operate Brotherhood House as a group home. No neighbors came to the hearing to complain, but several came to say they were proud to have Brotherhood House in their neighborhood. The variance was granted.

The public service offered by group homes is primarily two fold; first it offers an alternative to no help being offered or institutionalization; and secondly, as in the case of Brotherhood House, it keeps the potentially deliquent off the streets and out of criminal activities.

Respectfully_submitted,

Chairman of the Board Roger Menry,

Brotherhood House

UNDER THE AUSPICES OF THE MENTAL HEALTH CENTER OF FORT WAYNE

DIOCESAN OFFICES + 919 FAIRFIELD AVE. + FORT WAYNE, INDIANA 46802 + (219) 422-7511



October 15, 1973

Mr. Richard Wanush, Senior Planner City Plan Commission City-County Building 1 East Main Street Fort Wayne, Indiana - 46802

Dear Sir:

RE: GROUP HOME ENDORSEMENT

The number of juveniles who cannot function in their own homes is increasing dramatically. Evidence of this can be seen by the rising number of juveniles arrested. These factors have put extreme pressure upon the counseling and social services available to the family as well as to the Court. Incarcerating juvenile offenders is diametrically opposed to the accepted behavior modification theory, for, in addition to their geographic removal, incarceration means interruption of the few remaining ties and family responsibilities.

It is for the above reasons that I favor Group Homes in our community. The Group Home concept provides maximum flexibility in supervised living. Residents of the Group Home are free to attend school, work and to engage in other vocational training programs available within our community. When the individual shows evidence of increasing maturity and ability to take on more responsibility, he or she is given an increasing degree of control over the activities of their own life. In addition, the Group Home provides an environment for growth through the use of personal counseling, group therapy, education, supervision and recreation.

In addition to the sociological factors mentioned, the community at large benefits directly by providing a low-cost and efficient service to combat an increasing problem faced by our juvenile authorities. It has been demonstrated in other communities such as Minneapolis, Minnesota, where Group Homes have operated in neighborhoods since 1963, that such dwellings blend in and contribute to the over-all enrichment of a neighborhood.

Mr. Richard Wanush, Senior Planner Page 2 October 15, 1973

Although there are many more reasons which could be cited, I believe that zoning laws favorable to the establishment of Group Homes in our community are necessary and pose an extremely viable solution to an increasing problem of supervised living for adolescents.

Sincerely yours,

John F. Martin Diocesan Director

JFM/jaf

TO THE CITY PLANNING COMMISSION

Tive in the general vicinity of the Group Home for Adolescent Cirls located at 1332 West Washington. I feel that I can say that having the Home in my neighborhood has not had a degrading or negative influence on it. Some of the girls in the home have been very beneficial in working with our children in the summer tutoring program.

I see no reason why this program and others like it should not continue.

Mrs. Margnerite Verbyke

1030 W. Washington

Pate: Oct 14-1973

TO THE CITY PLANNING COMMISSION

I live in the general vicinity of the Group Home for Adolescent Girls located at 1332 West Washington. I feel that I can say that having the Home in my neighborhood has not had a degrading or negative influence on it. Some of the girls in the home have been very beneficial in working with our children in the summer tutoring program.

I see no reason why this program and others like it should not continue.

Signature
Signature

1302 N. was hington
Address
City

Date: 10-14-73

: Sylvia See

13

Question: Why group homes, and why group homes in residential districts.
You all know the problems involved in sending the series away to large institutions.
The cost is very high. The recidivism rate has proved to be very high. The world of the institution is not necessarily any more healthy or productive than the world from which the third was removed. And there is always the problem of "institutional adjustment"—that is, the third may make a fine adjustment within the institution, but go right back to previous patterns when returned to the community. Consequently, in recent years we have all moved, or attempted to move, in the direction of community mental health care—helping the chieff in the community, using community resources, helping to develop better community citizens. And in the case of children and young adults, placing them whenever possible in group homes, small residential situations as much like families as possible, yet providing supervision, treatment, guidance, some degree of security adult models to identify with, peer groups, etc.

But where should these group homes be located? I believe that they should be located in residential districts, and I think the essential reason lies in the concept of "milieu therapy." As you are all aware, milieu therapy applies to the complete setting in which the children is placed. The home, the other children, the adults, the schedule, the activities, the treatment, the atmosphere itself—all can be therapeutic, or destructive. Me all know this—but why would we fail to apply the same concept to the neighborhood in which the home is located? The residents in a group home do not live only in the home. They also live in the neighborhood, and indeed identify with the neighborhood. So I would ask you to ask yourselves the obvious questions. When the children walk on the street, should they be surrounded by factories and should should be should it be? And most important of all, what sort of social relationships should they encounter? If they survive the traffic, that is. Many children in group homes today come from middle class backgrounds. But regardless of their

3

background, can we believe that we are placing the chird, in a therapeutic milieu if every day on the streets they encounter drug pushers, simps and whore, all the social deviates whom we are attempting to keep them from joining? Or in an abandoned neighborhood, if they encounter only empty buildings and derelicts? I don't think so. When we speak of preparing the child to be a community citizen, we mean the acceptable community. Therefore, when we speak of placing the child per in a therapeutic milieu, we must mean a therapeutic milieu outside the group home as well as inside it.

endinduls

There are other factors, in addition to normalizing social relationships, which require group homes to be placed in residential districts of at least reasonable so cial stability. For examble, all organizations now involved in operating group homes are public-service, non-profit groups. They are not businesses, and have no more reason to be in business zones than nursing homes and other multiple lodgings. Also, one of the most important activities in which our children engage is education, going to school. We demand that the schools be decent places to go; but in terms of the child's mental health, it is just as important that they come from a decent place to the school, as it is that the school be decent.

Above all, I would like to remind you that the whole trend in our society is toward confronting and dealing with problems, most especially problem children, rather than sweeping them under the rug. It is not consistent with this concept for us to send our disturbed children off to an institution somewhere else. And by the same token, it is also not consistent with this concept to place our children in group homes, but to place the group homes in areas where the children will constantly, every day, be exposed to the most destructive influences our society has to offer. Group homes should be located in residential areas where group home children may interact with and learn from reasonably normal citizens in a reasonably normal community. Otherwise, we have defeated our purpose before we have even begun.

. /					Admn.	Amm.	
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DIGEST SHEET

D-93-09-14

TITLE OF ORDINANCE General Ordinance amending the text of the Zoning Ordinance
permitting Group Homes and Half-Way houses in specified districts DEPARTMENT REQUESTING ORDINANCE city Plan Commission
SYNOPSIS OF ORDINANCE An Ordinance amending Sections 3 and 14 of the
Zoning Ordinance of the City of Fort Wayne, Indiana, pertaining to the
definitions of Group Homes and Half-Way Houses and for their location in
certain districts as permitted uses.
EFFECT OF PASSAGE This would permit group homes and half-way houses
in specified districts, rather than being submitted to the Board of Zoning
Appeals for special use permit.
EFFECT OF NON-PASSAGE Applications for group homes and half-way houses
would have to apply to the Board of Zoning Appeals for special use, as is
the present procedure.
MONEY INVOLVED (Direct Costs, Expenditures, Savings) None
Assigned to committee (J. N.) Reg.



CITY OF FORT WAYNE CITY-COUNTY BUILDING ONE EAST MAIN STREET FORT WAYNE, INDIANA 46802

CHARLES W. WESTERMAN CITY CLERK

October 26, 1973

Miss Helen Libbing Fort Wayne Newspapers, Inc. 600 West Main Street Fort Wayne, Indiana 46802

Dear Miss Libbing:

Pleasegive the attached full coverage on the dates of October 29 & November 5, 1973, in both the News Sentinel and Journal Gazette.

RE: Legal Notice for Common Council of Fort Wayne, Indiana:

Amending the City of Fort Wayne Zoning Map No. G5 - Z-23-73 Bill No. Z-73-08-40

Amending the City of Fort Wayne Zoning Map No. Al7 - Z-22-73 Bill No. Z-73-08-38

Amending the City of Fort Wayne Zoning Map No. CC24 - Z-21-73 Bill No. Z-73-08-24

Amending the City of Fort Wayne Zoning Map No. JJ1 - Z-20-73 Bill No. Z-73-08-22

Amending Sections 3 and 14 of the Zoning Ordinance of the City of Fort Wayne, Indiana, pertaining to the definitions of Group Homes and Half-Way Houses and for their locations in certain districts as permitted uses. G-26-73 Bill No. G-73-09-14.

Respectfully,

CWW/ne ENCL: 5 Charles W. Westerman City Clerk

Pursuant to the provision and penalties of Ch. 89, Acts 1967, I hereby certify that the foregoing account is just and correct, that the amount claimed is legally due, after allowing all just credits, and that no part of the same has been paid. Date 11-7-73 , 19 CLERK Title.... PUBLISHER'S AFFIDAVIT State of Indiana ALLEN County ss:

Olstrict - One Family Resi-

s; amily Owelling. Nursery d Group Home, ded Group Home, If its loca-

Personally appeared before me, a notary public in and for said county and state, the undersigned ARVILLA DEWALD who, being duly sworn, says that she is CLERK . of the JOURNAL-GAZETTE

a DAILY

...newspaper of general circulation printed and published in the English language in the city | of FORT WAYNE, INDIANA in state and county aforesaid, and that the printed matter attached hereto is a true copy,

which was duly published in said paper for two_time......, the dates of publication being as follows: October 29 and November 5, 1973

7th day of November

Ltapleton

Notary Public Subscribed and sworn to before me this 7th 1973

Merch 8th, 1974 My commission expires.....

stances of his family.
SECTION 2, Section 14 of Chapter 36 of
the Municipal Code of the City of Fort
Wayne, Indiana, 1966, as amended by General Ordinance No. 2836 and subsequent
amendments, is hereby amended by adding
thereto the following.
Section 14, Permitted Uses — Specified
DECES.

ACRI?" District — One Family Residence. Districts.

District of the property of the pr Conference of the Conference o priote or of any other part, si provision, or portion of this Or. SECTION 4. This Ordinana full force and effect from and sage, approval by the Mayor publication thereof. Read the third time in full and on moflon y Nuckols, seconded by V. Schmidt, and ulty adopted, placed on its passage. PASSED by the following vate: yes: six PASSED by the following verice:

Area 3.84 (ase, success), Area 3.85 (IV Clerk
Presented by me to the Mayor of the City
Fort Wavne, Indiana, an the 24th day of clober, 1973, at the hour of 10:30 a clock
M., E.S.T. A.n., E.S.T.

CHARLES W. WESTERMAN

Approved and signed by me this 24th day
of October, 1973, at the hour of 3:00 o'clock

P.M., E.S.T. IVAN A. LEBAMOFF,

10-29---11-5

Form P	rescribed b	y State Board of Acc	counts	Gener	al Form No. 99 I	(Rev. 1967)
.Commo	n Counc	il, City Fort vernmental Unit)	Wayne	To JOURNAL-GA	ZETTE	Dr.
		len Coun		FORT WAYNE	, INDI A NA	
			PUBLISHER	'S CLAIM		
LINE CO	OUNT					
	Display	Matter (Must not e than four solid lines number of equiva	exceed two actual lines, ne s of the type in which the b alent lines	either of which shall total more ody of the advertisement is set)		
	Head	number of lines				
	Body	number of lines			252	
	Tail	number of lines			2	
		Total number of line	es in notice		254	
COMPU	TION OF O	CHARGES				
	254	lines, 1 colu	ımns wide equals	equivalent lines at 288¢		s 73.1
	Addition amount	nal charge for notic	es containing rule or tabu	lar work (50 per cent of above		
	Charge	for extra proofs of p	publication (50 cents for each	ch proof in excess of two)		
		TOTAL AMOUNT O	F CLAIM			\$ 73.1
DATA F	OR COMPU	JTING COST				
	Width o	of single column 11 e	ms	Size of type $5\frac{1}{2}$ point		
	Number	of insertionst	.W.Q	Size of quad upon which type	is cast5.1	
Pursuan	t to the pro	ovision and penalties	of Ch. 89, Acts 1967,			
I hereby	certify tha	t the foregoing accou	unt is just and correct, tha	t the amount claimed is legally	due, after allow	ing all just
credits, a	ind that no	part of the same has	been paid.	Ω	Q	3/- 1/
					CLERK	Mald
		, 19		Title	GLERK	
day aur me	of October, 15 of October, 15 of or emancing	given that on the 23rd 973, the Common Council 12 monte, unter process	PUBLISHER'S A	FFIDAVIT		
sta SE	nces of his fam CTION 2. Secti	ition, depending upon hild and the circum- ity.	State of Indiana ALLEN County } ss			
eral Con	Ordinance No.	iny. 100 14 of Chapter 36 of e of the City of Fort 6, as amended by Gen- 2836 and subsequent	Personally appeared b	efore me, a notary public in and f ARVILLA DEWALD	or said county a	nd state, the
as 23r	General Ordin d day of Octobe TEST: (SEAL	er, 1973.	that she is	CLERK		of the
CH	ARLES W.	Presiding Officer	JOURNA	AL-GAZETTE		
of Oct	Fort Wayne, I	e to the Mayor of the City Indiano, on the 24th day of the hour of 10:30 o'clock	a DAILY	newspaper of general circ		nd published
Ã./	W., E.S. 1 CHAI	RLES W. WESTERMAN	in the English language	e in the city of FORT WAYN	, INDIANA	
of P.	October, 1973, c	igned by me this 24th day of the hour of 3:00 o'clock		resaid, and that the printed matter a ed in said paper for two_time,		
1	. Charles W. 1	Westerman, Clerk of the	as follows:	and November 5, 1973	the dates of publ	ication being
tify	y of Fort Wayn that the above and complet	e, indiana, do hereby cer- e and foregoing is a full, e copy of General Ordi- s passed by the Common and day of October, 1973,	Uctober_29_	and November 5, 1973		/
Cor	uncil on the 23 d that said On	rd day of October, 1973, dinance was duly signed		trul	la De	Wald
day	y of October, 1	s passed by the Common fird day of October, 1973, dinance was duly signed the Mayor on the 24th 1973 and now remains on in my office. land, and the official seal ort Wayne, Indiana, this er, 1973.	Subscribed and sworn	to before me this 7th day of	November	1973
- of 241	the City of Fi h day of Octobe CHAF	ort Wayne, Indiana, this er, 1973. RLES W. WESTERMAN, City Clerk		Note	Stable?	on
10-	2911-5	. City Clerk	My commission expires	and the second	. ,	
otitova		ATHLETIC PAINTI				
M, Oct.	Petit of 3 P.A	13, 1973 — Pleased and		Later Of the		

PRE PAID ADS
Starty that data placed in the follow
starty that data placed in the follow
starty that data placed in the follow

Title	Clerk

PUBLISHER'S AFFIDAVIT

State of Inc.mna | ss:

Personally appeared before me, a notary public in and for said county and state, the undersigned A. M. Hostman who, being duly sworn, says that She is Clerk

NEWS-SENT INEL DAILY newspaper of general circulation printed and published

in the English language in the city to of FORT WAYNE, INDIANA town in state and county aforesaid, and that the printed matter attached hereto is a true copy, which was duly published in said paper for ______ time.___, the dates of publication being as follows:

October 29 and November 5, 1973

an. Hostman Subscribed and sworn to before me this. (h) beyon. November 19.73

Notary Public

My commission expires 1974

(c) Politic Form or never with Arcon.

(d) Politic Form or never with Arcon.

(e) Primary or Secondary Stool. Inprimary or Secondary Stool. Inprimary or Secondary Stool. Interesting M again the secondary of the secondary Characteristic available Sensity Resident, all Uses Permitted in the "Rezident," plust control to t (11) Accessory Building and the SECTION 3.1 few port, parts, section, SECTION 3.1 few port, parts, section, SECTION 3.1 few port, parts, section, or section of the section Passed and adopted by the Common Council of the City of Fort Wayne, Indiana, os General Ordinance No. G-26-73 on the 23rd day of Colober, 1973.

CHARLES (MAL)
WESTERMAN
CITY CITY CONTROL OF CONTROL Presented by me to the Mayor of the City of Fort Wayne, Indiana, on the 24th day of October, 1973, at the hour of 10:30 o'clock A.M., E.S.T. CHARLES W. WESTERMAN Approved and signed by me this 24th day of October, 1973, at the hour of 3:00 o'clock P.M., E.S.T. IVAN A. LEBAMOFF,

I, Charles W. Westermen, Cerk Aryses
City of Fert Worns, Indiana, do hareby cartify that the above and foregoing is a full,
intue and complete copy of general Ordiintue and complete copy of general Ordicouncil on the 22rd day of Ordibert, 1973,
and that said Ordinance was duly signed and approved by the Mayor on the 24th
tille and on record in my office.
WITNESS my hand, and the afficial set.

WITNESS my hand, and the official seal of the City of Fort Wayne, Indiana, this 24th day of October, 1973. CHARLES W. WESTERMAN,

County, Ind. PUBLISHER'S CLAIM	TO NEWS_SENTINEL Dr. FORT WAYNE, INDIANA
	FORT WAYNE, INDIANA
PUBLISHER'S CLAIM	
LINE COUNT	
Display Matter (Must not exceed two actual lines, neither of which than four solid lines of the type in which the body of the ac — number of equivalent lines	ch shall total more divertisement is set)
Head number of lines	
Body number of lines	-252-
Tail number of lines	2
Total number of lines in notice	- 254 -
COMPUTION OF CHARGES	
254 lines,	lines at2884
Additional charge for notices containing rule or tabular work (50 amount)	, ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Charge for extra proofs of publication (50 cents for each proof in each	xcess of two)
TOTAL AMOUNT OF CLAIM	\$ 73.15 -
DATA FOR COMPUTING COST	
Width of single column 11 ems Size of	type $5\frac{1}{2}$ point
Number of insertions	quad upon which type is cast5.1
Pursuant to the provision and penalties of Ch. 89, Acts 1967,	
I hereby certify that the foregoing account is just and correct, that the amount credits, and that no part of the same has been paid.	nt claimed is legally due, after allowing all just
credits, and that no part of the same has been paid.	a.dn. Hostman
Date	Title Clerk
73rd day of October, 1973. ATTEST: (SEAL) WINFIELD C. State of Lagrana	
	notary public in and for said county and state, the
Personally appeared before me, a r of fort Worke, indices, on the 26th day of l October, 1973, or the hour of 10:30 o'clock c undersigned	nnwho, being duly sworn, says
Approved good signed by me his 24th day's P.M. ES.1. The Second Street Second Sec	
P.M., E.S.T. IVAN A. LEBAMOFF, a DAILY new	rspaper of general circulation printed and published
i, Chories W. Westerman, Clerk of the City of Fort Wange, Indiang, do hereby certify that the characteristics of the City of the characteristics.	of FORT WAYNE, INDIANA
true and complete copy of General Ordinance No. G-26-73 passed by the Common Council on the 23rd day of October, 1973.	at the printed matter attached hereto is a true copy,
day of October, 1973 and now remains on as follows:	per fortime, the dates of publication being
WITNESS my hand, and the official seal of the City of Fort Wayne, Indiana, this	20 11
CHARLES W. WESTERMAN, City Clerk	G. M. Hootman
Subscribed and sworn to before me	this 7th day of November 19 73
	this 7th day of November 19 73 Notary Public
My commission expires	reh 8th, 1974
The state of the s	